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Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 NEA-10 ISO-00 IOE-00 SSO-00 NSCE-00
USIE-00 INRE-00 CIAE-00 DODE-00 PM-04 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
OIC-02 AID-05 EB-08 IGA-02 OMB-01 TRSE-00 COME-00
SSM-03 /096 W
----------251454Z 109025 /44
O R 251332Z APR 77
FM AMEMBASSY AMMAN
TO SECSTATE WASHDC IMMEDIATE 1431
INFO USMISSION USUN NEW YORK IMMEDIATE
AMEMBASSY LONDON
AMEMBASSY CAIRO
AMEMBASSY TEL AVIV

C O N F I D E N T I A L AMMAN 2389

E.O. 11652: GDS
TAGS: EIND, EGEN, ECOSOC, PFOR, XF
SUBJECT: FURTHER DEVELOPMENTS RE PLO ISSUE AT ECWA FOURTH PLENARY

REF: AMMAN 2366

1. AT DINNER IN HONOR OF ECWA FOURTH PLENARY DELEGATES EVENING APRIL 24, US DEL HAD LONG PRIVATE CONVERSATION WITH CHAIRMAN OF ECWA, DR NAJM AD-DIN DAJANI (WHO IS ALSO HEAD OF JORDANIAN DELEGATION AND JORDAN'S MINISTER OF INDUSTRY AND TRADE). DAJANI CONFIRMED US DEL'S INTERPRETATION OF HANDLING OF PLO ISSUE AT END OF SECOND MEETING OF PLENARY, NAMELY THAT COMMISSON MEMBERS HAD AGREED TO RESOLVE THAT ECOSOC SHOULD ADMIT PLO AS FULL MEMBER OF ECWA AND THAT TEXT OF RESOLUTION MUST BE SUBMITTED TO PLENARY. (IT IS AT THIS POINT THAT US DEL INTENDS TO SUBMIT ITS REMARKS ON ISSUE).

2. DAJANI EXPLAINED THAT HE HAD NOT INTENDED TO GO BEYOND INSCRIBING PLO ISSUE ON AGENDA LAST NIGHT (AS ATTAR ALSO HAD CONFIDENTIAL

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INFORMED US DEL), BUT THAT "THINGS APPEARED TO BE GOING SO WELL" THAT HE CHANGED HIS MIND DURING MEETING. HE WAS OPENLY PLEASED THAT HIS HANDLING OF MATTER DID NOT PRESENT OPPORTUNITY FOR US DEL TO ADDRESS ISSUE, THAT, HE EXPLAINED, HAVING BEEN HIS OBJECT. HOWEVER, HE WAS UNDER IMPRESSION THAT IF RESOLUTION "WITH MILD LANGUAGE" WERE INTRODUCED LATER, US DEL WOULD FOREGO INTERVENTION. HE WAS ADVISED THAT

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TABLING OF RESOLUTION RECOMMENDING TO ECOSOC THAT PLO BE
ADMITTED TO ECWA AS FULL MEMBER WOULD BE OCCASION FOR US
DEL REQUEST TO COMMENT. HE AGREED TO PROVIDE US DEL
WITH TEXT OF RESOLUTION AS SOON AS POSSIBLE AND EXPRESSED
HOPE WE COULD REVIEW OUR INSTRUCTIONS. IN ANY CASE, HE
SAID HE IS PREPARED TO RECOGNIZE US DEL REQUEST TO SPEAK ON ISSUE.
HE ADDED THAT HE HAD HOPED TO AVOID US STATEMENT AND THIS INTRO-
DUCTION OF SINGLE DISCORDENT POLITICAL NOTE IN PLENARY, WHICH OTHER-
WISE WOULD BE DEVOTED TO ECONOMIC AND SOCIAL QUESTIONS. HE FURTHER
INTENDS TO LIMIT PARTICIPATION OF OBSERVER DELEGATIONS AS MUCH
AS POSSIBLE. DAJANI WAS INFORMED THAT ANY US DEL REMARKS
WOULD BE BRIEF AND WOULD ESSENTIALLY RESTATE KNOWN US
POLICY. US DEL WAS LEFT WITH IMPRESSION THAT DAJANI WILL
SEEK MEANS TO AVOID TABLING OF RESOLUTION AT PLENARY. WHEN
US DEL NOTED THAT HIS HANDLING OF PLO ISSUE AT SECOND MEETING
WAS UNORTHODOX TO SAY THE LEAST, DAJANI AGREED AND SAID
THAT HE WILL DO WHATEVER HE CAN TO INSURE A SUCCESSFUL PLENARY.

3. IN OFFICIAL SUMMARY RECORD OF SECOND MEETING PROCEEDINGS,
TREATMENT OF APPLICATION OF PLO FOR ECWA MEMBERSHIP WAS RECORDED
ONLY AS, "THE REPRESENTATIVE OF THE PALESTINE LIBERATION ORGAN-
IZATION MADE A STATEMENT. THE EXECUTIVE SECRETARY MADE A STATE-
MENT."

4. AS FIRST ITEM OF BUSINESS AT THIRD MEETING, MORNING OF
APRIL 25, AGENDA LISTED PLO APPLICATION. ISSUE WAS TREATED
VERY QUICKLY AS FOLLOWS: CHAIRMAN ASKED IF ANY MEMBER
STATE HAD A RESOLUTION TO PRESENT. AFTER BRIEF INTERVAL IN
WHICH THERE WAS NO RESPONSE, IRAQI DELEGATION PROPOSED
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THAT EXECUTIVE SECRETARIAT PREPARE DRAFT. CHAIRMAN REPLIED
THAT IT WOULD DO SO AND SUBMIT DRAFT "AT A LATER DATE"
(WHICH WAS NOT SPECIFIED).

5. IN CONVERSATION WITH UK CHIEF DELEGATE, HIS DELEGATION'S
INSTRUCTIONS HAVE BEEN CLARIFIED TO US. IN CONTRAST TO
IMPRESSION WE RECEIVED EARLIER FROM UK EMBASSY (AMMAN 2328),
UK DEL IS TO SEEK TO AVOID ANY INTERVENTION AND WAS TO
ASSIST EXECUTIVE SECRETARY IN REMOVING PLO ITEM FROM
AGENDA WITHOUT PLAYING PROMINENT ROLE IN PROCEEDING. IN
EVENT RESOLUTION IS PUT TO PLENARY, UK DEL IS TO REMAIN
SILENT IF RESOLUTION ONLY RECOMMENDS CHANGE IN RULES OF
ADMISSION TO ECWA. IF RESOLUTION RECOMMENDS FULL PLO
MEMBERSHIP IN ECWA, UK DEL IS INSTRUCTED TO MAKE LOW-KEY
FORMAL INTERVENTION ON BEHALF OF EEC NINE. ONE SENTENCE
TEXT OF INTERVENTION POINTS OUT ONLY THAT CURRENT ECOSOC
PROCEDURES LIMIT MEMBERSHIP IN ECWA TO MEMBER STATES OF UN.

6. AS OF THIS MORNING, DAJANI WAS NOT CERTAIN WHETHER OR

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NOT RESOLUTION WILL ACTUALLY BE PUT FORTH AT PLENARY. HE
REMARKED TO US DEL THAT EXECUTIVE SECRETARIAT COULD TAKE VERY
LONG TIME IN DRAFTING. AT CONCLUSION TO MORNING SESSION,
ECWA SECRETARY RAOUF TOLD DELEGATIONS THAT THEY WERE FREE
TO SUBMIT PROPOSALS BUT REMINDED THEM THAT SUCH COULD NOT
BE DISCUSSED UNTIL 24 HOURS AFTER SUBMISSION. (WE SPECULATE
THIS MAY BE A PLOY TO ADOPT PLO RESOLUTION ON LAST
DAY WITHOUT PERMITTING DISCUSSION).

7. COMMENT: AT THIS POINT IT IS CLEAR THAT EXECUTIVE
SECRETARIAT AND CHAIRMAN, AND PRESUMABLY EVERY DELEGATION
OF ECWA MEMBER STATES, ARE AWARE OF USG OPPOSITION TO
FAVORABLE ECWA RECOMMENDATION ON PLO MEMBERSHIP APPLICATION.
IT IS ALSO APPARENT THAT SOME ECWA MEMBERS ARE ATTEMPTING
TO VOTE IN A RECOMMENDATION FOR FULL MEMBERSHIP FOR PLO
WHILE PREVENTING OPPORTUNITY FOR US DEL TO MAKE FORMAL
STATEMENT. AS EXPLAINED ABOVE, WE CANNOT BE SUE THAT
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INTRODUCTION OF RESOLUTION WILL ALLOW OPPORTUNITY FOR US
DEL TO MAKE REMARKS FORMALLY. ACTION REQUESTED: IN
EVENT THAT TEXT OF RESOLUTION IS NOT FORMALLY TABLED AT PLENARY,
FOR DISCUSSION, REQUEST GUIDANCE ON WHETHER US DEL SHOULD
SUBMIT OUR STATEMENT AS WRITTEN NOTE FOR THE RECORD TO
THE CHAIRMAN. (HE HAS SUGGESTED WE DO THIS IN LIEU OF
ORAL STATEMENT TO PLENARY; THIS PROCEDURE HAS BEEN USED BY
SAUDIS ON A DIFFERENT ISSUE AT THIS SESSION.)
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING DELEGATIONS, RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 25-Apr-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
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Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2710922
Secure: OPEN
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TAGS: EIND, EGEN, PFOR, XF, ECOSOC, ECWA
To: STATE
Type: TE
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